

Department of Public Safety

Minnesota Office of Justice Programs

# 2026-27 Violent Crime Enforcement Team (VCET) Grant Program

GRANT REQUEST FOR PROPOSALS (RFP)

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# Request for Proposals (RFP) Part 1: Overview

#### 1.1 General Information

- Grant Name: Violent Crime Enforcement Team (VCET) Grant Program
- Minnesota Office of Justice Programs (OJP) Website
- Open for Applications: Monday, July 7, 2025
- Application Due Date: Friday, August 8, 2025, at 12:00 p.m.

## 1.2 Program Description

Violent Crime Enforcement Teams (VCETs) investigate and prosecute narcotics, gangs and associated violent crimes. Multijurisdictional approaches that incorporate the expertise of prosecutors, law enforcement personnel and criminal analysts from local, state and federal agencies working cooperatively are most effective in addressing complex narcotics and gang investigations. Jurisdictions working together enhance resource sharing, interagency coordination and information exchange to target and disrupt persistent criminals and criminal enterprises. This approach is intended to target drug distribution networks, firearm crimes, violent gang activity and related serious criminal activity beyond the investigative resources of individual agencies.

#### VCET priorities include:

- Mid- and upper-level dealers
- Drug seizures
- Gun seizures
- Gang disruption
- Violent crimes

## 1.3 Minnesota's Commitment to Diversity and Inclusion.

It is State of Minnesota policy to ensure equity, diversity and inclusion in making competitive grant awards. See Executive Order 19.01.

The Policy on Rating Criteria for Competitive Grant Review establishes the expectation that grant programs intentionally identify how the grant serves diverse populations, especially populations experiencing inequities and/or disparities. See <a href="OGM Policy 08-02">OGM Policy 08-02</a>.

# 1.4 Funding and Project Dates

# Funding

The Minnesota state legislature appropriated funds to support multijurisdictional VCET grants in state statute 299A.642 subd. 9.

Funds authorized by 42 U.S.C. §3751(a) through the Department of Justice (DOJ), Office of Justice Programs, Bureau of Justice Assistance, Edward Byrne Justice Assistance Grant (JAG) Program also support the VCET grant program.

Approximately \$10.3 million in state and JAG funds are available. No match is required, but evidence of local agency contributions in the budget narrative will strengthen the application.

#### **Project Dates**

These projects have a two-year grant period, with dates of January 1, 2026, to December 31, 2027.

## 1.5 Eligible Applicants

Local units of government, tribal public safety, county sheriff offices, and police departments are eligible to apply for VCET funding.

## 1.6 Questions, Technical Assistance and Information Sessions

Please submit any questions regarding this RFP by email to <a href="mailto:Kristin.lail@state.mn.us">Kristin.lail@state.mn.us</a>. Answers will be posted on the VCET RFP Frequently Asked Questions page on the grants page of the OJP website.

## **Application Information Sessions**

OJP will offer one in-person application workshop and one online via Teams. In these information sessions, staff will provide background on the VCET grant program, walk through the RFP and application requirements, and give an overview of the application review process. At the end of each session, staff will open it up for questions. While not required, prospective applicants are encouraged to attend. Questions and answers from the information session will be posted on the Frequently Asked Questions' page on the OJP website.

## **Application Information Session Date:**

Wednesday, July 11 from 1:30 – 3:00 p.m. Online via Microsoft Teams Meeting

# RFP Part 2: Program Details and Requirements

# 2.1 Background Information

In 2010, the Minnesota Legislature established the Violent Crime Coordinating Council (VCCC) to provide guidance related to the investigation and prosecution of gang, drug and related violent crime. Council responsibilities include the development of investigative protocols, operational procedures and multijurisdictional structure to best address gang and drug issues. The Council drafted a Guidelines Manual that must be adopted in order to qualify for grant funding. In addition, Minnesota Statute 299A.642 subd. 4, requires that all multijurisdictional entities must be certified in order to receive VCET grant funding (detailed in application section E).

# 2.2 Project Requirements

VCETs must incorporate the following elements that have proven successful:

1. VCET must be comprised of at least three separate law enforcement agencies. Multiple counties or affiliation with a tribal nation are required for VCETs serving an area with a population of less than 100,000.

- 2. VCET must have at least 3 full-time officers assigned. Multi-county/tribal VCETs must have full-time officers assigned from at least two separate counties or, if applicable, the included tribal nation. Co-location of the VCET officers is strongly preferred. There can also be additional full-time, part-time or liaison officers assigned.
- 3. VCET must be under the operational direction of a full-time commander or team leader.
- 4. VCET targets violent offenders and/or felonies that have the likelihood of being related to the distribution of narcotics and/or other cases that have a significant multijurisdictional impact.
- 5. VCET operates in accordance with the Multijurisdictional Task Force Operating Procedures and Guidelines Manual and adheres to any other requirements for procedure or accountability that may be adopted by the Violent Crimes Coordinating Council.
- 6. An active governing board is in place that meets at least quarterly and plays a significant role in developing and monitoring VCET priorities, budgets, and operational policies and procedures. The board must hold staff accountable for adhering to the Guidelines Manual and for producing meaningful results in accordance with jurisdictional threats and strategies.
- 7. VCET has a Joint Powers Agreement (JPA) that addresses a formal framework for planning and coordination of case activities. Membership, personnel commitments, targets, operations, resources, equipment, use of forfeitures, and management and liability are specific topics that must be addressed in the JPA.
- 8. VCET enters data into any statewide system implemented for the purpose of information sharing or officer safety. This includes gang information, as well as RissSafe and eTrace.
- 9. Seizures of cash, real property and personal property must be completed in accordance with all applicable laws and regulations and all VCETs must promptly report forfeitures in accordance with MN. Statute 609.5315, subd. 6.
- 10. Net forfeiture proceeds must be claimed and used for the benefit of the VCET when the related case is considered and reported as a VCET arrest.
- 11. All VCETs will be reviewed annually for compliance with statutory certification requirements in Minnesota Statute 299A.642 establishing the Violent Crimes Coordinating Council (VCCC).

# 2.3 Ineligible Project Expenses and Other Considerations

Include but are not limited to:

- Capital expenses such as building improvements or facility remodeling.
- Funding must supplement, not supplant state and local government funds.
- Other items unallowable with federal funds. (Reference in the <u>DOJ Financial Guide</u>)

<sup>\*</sup> Note that the Violent Crime Coordinating Council voted to update the second VCET requirement on 4/12/23.

# RFP Part 3: Application Process and Instructions

# 3.1 Application Deadline

All applications must be submitted using the <u>e-grants</u> web-based system by 12:00 p.m. on Friday, August 8, 2025. Applications cannot be submitted after this time. No paper submissions will be accepted.

## 3.2 Application Submission Instructions

Applications must be submitted via e-grants, the Office of Justice Programs (OJP) online grants management system. <u>e-grants</u> can also be accessed via the Office of Justice Programs <u>website</u>. If you have never applied for a grant with the Office of Justice Programs, create a user account by clicking on the purple "New User" option in the login box in the upper right corner of the e-grants website and follow instructions to fill out the profile. Contact the e-grants Helpdesk at 1-800-820-1890 if you have login issues.

## 3.3 Terms and Conditions, Grant Program Guidelines, OJP Grant Manual

As part of submitting this application in e-grants the applicant agency agrees to the Terms and Conditions of OJP Grantees for applicants as well as the VCET Program Guidelines. These address federal and state requirements such as worker's compensation, civil rights, affirmative action, and data privacy. By agreeing to these in e-grants the applicant is confirming that they have the ability to make these commitments. Applicants are encouraged to print and review these documents with the appropriate agency staff prior to submitting the application in e-grants. Grantees agree to follow the OJP <u>Grant Manual</u>, which provides basic information on policies and procedures for grant administration. These documents become, by reference, part of the formal grant contract agreement.

# 3.4 Application Content

The application consists of the following required parts; any missing part will prevent the application from submission in e-grants.

## A. Project Information Form:

**Input project information directly into the form in e-grants**. It will be used as the cover sheet for the application. You will need,

- Contact information for the Fiscal Agent (This is the agency named in the grant contract and responsible for the administration of the grant)
- The fiscal agent's federal and state identification numbers
- Contact information for the person/s responsible for programming, financials and contracts
- Lead agency's annual budget amount
- Brief project description and project's geographic information

#### B. VCET Information Form:

**Input VCET staff information directly into the form in e-grants.** This form includes VCET commander, advisory board chair, prosecutor and administrative contacts as well as details on VCET partner agencies and staffing.

## C. Narrative (90 points):

Address the following in a five page maximum Word document with ¾" margins, single-spaced and with a 12-point font size. When ready to submit, **upload the narrative as an attachment in e-grants.** The narrative should address the following issues (please number responses):

#### 1. Partners and Staffing (30 Points):

- Provide additional information about all task force partners and staffing including the structure of the VCET, whether the VCET is co-located and if not, how the remote agents are supervised. Provide information about the structure of the advisory board and prosecutor involvement.
- State if your VCET includes or borders tribal lands and if so, describe coordination with tribal law enforcement.

#### 2. Needs Statement (20 Points):

- Detail the nature and scope of the drug threats in the VCET area. This may include law
  enforcement data, student surveys, treatment admission and overdose data. Include
  demographic, economic and social conditions that may contribute to drug abuse and
  distribution; firearm use and trafficking; and criminal activity in your geographic area.
- Provide a brief overview of the drug distribution networks in your area, noting typical distribution methods and connections to gangs or other criminal networks.
- Discuss violent crime and violence related to drug abuse and drug distribution, including gang involvement.
- Address how the VCET serves diverse populations, especially populations experiencing inequities and/or disparities.

#### 3. Operational Plan (25 Points):

- New grantees should describe how VCET targets will be identified by analyzing relevant data and engaging the community to establish multijurisdictional investigation and prosecution priorities, including:
  - (a) Mid- and upper-level dealers
  - (b) Drug Seizures
  - (c) Gun Seizures
  - (d) Gang Disruption
  - (e) Violent Crimes

- Current grantees should summarize the outcomes previously achieved in addressing VCET priorities, including brief highlights of significant investigations that demonstrate the value of multijurisdictional coordination.
- Discuss how you have and will coordinate efforts with other VCETs and local, state and federal agencies.
- Describe the impact your VCET will have (alone or in collaboration with others) on narcotics distribution and violent criminal activity.

#### 4. Budget Narrative (15 Points):

- Provide the annual total VCET budget and describe the proposed local contributions from partner agencies to the VCET in 2024 including cash, personnel and in-kind materials and services.
- Current grantees should note the balance of local funds in your VCET operating account after grant reimbursement for the 2nd quarter of 2025 and balance of any VCET savings or forfeiture funds on 6/30/25.
- Note if there are any other state or federal program funds supporting this project, such as
   Anti-Heroin Task Force or High Intensity Drug Trafficking Area or from federal law
   enforcement partners for operational support through purchase of vehicles, reimbursement
   for investigator overtime, etc.
- Current grantees should estimate the amount of funds reimbursed from other sources in for cooperative investigations in 2024 and the first half of 2025.
- Briefly explain the process used to manage pending seizures, asset forfeiture proceeds and other program income
- Current grantees should provide total program income and expenditures for 2024 and the first six months of 2025, and the balance on 6/30/25.
- Current grantees should highlight any funding requested that is due to an expansion to new cities or counties or the addition of new sworn or civilian personnel.
- The budget narrative may provide additional explanation of the proposed budget items and highlight increased costs of narcotics investigations and multijurisdictional partnerships.

The full grant budget is input directly into e-grants (see below).

## D. Budget (10 Points):

Your budget should be consistent with your narrative, making it clear how each of the activities will be funded. The budget will cover a two-year period and all expenses must be listed and directly chargeable to the grant. When estimating costs, please show your calculations by including quantities, unit costs and other details. Only include grant funded expenses in the budget descriptions.

**Enter the budget directly into e-grants.** Directions for entering the budget are available in the <u>Application Guide</u>.

#### **Budget line items include:**

Personnel, Payroll Taxes & Fringe, Confidential funds, Contract Services, Travel, Training, Office Expenses, Program Expenses, and Other Expenses. Not all line items need to be used.

#### E. Multijurisdictional Entity Certification Requirements

Minnesota State Statute 299A. 642, Subd 4(a) requires the commissioner of public safety to certify multijurisdictional entities established to combat gang and drug crime. VCET applicants should review certification requirements with their Advisory Board and the Chair should sign the Certification Requirement Form. *Applicants will upload this form into e-grants*.

#### F. Guidelines Manual Certification

VCET Commander and Advisory Board chair certify that local VCET operations will be designed to comply with *Multijurisdictional Task Force Operating Procedures and Guidelines* maintained and updated by the Office of Justice Programs, in consultation with the Violent Crime Coordinating Committee, Professional Standards Subcommittee. *Applicants will upload this form into e-grants*.

#### G. Indirect costs and Documentation (optional)

Indirect costs, often referred to as overhead, are costs shared by the organization as a whole and most often are not able to be broken down within each program of the organization. Indirect costs can be requested in one of the following ways:

- 1. Budget expenses directly in the applicable budget categories.
- 2. Federally negotiated indirect cost rate
- **3.** If you do not have a federally negotiated indirect cost rate then you can use the de Minimis rate of 15% of Modified Total Direct Costs (MTDC). MTDC calculation **excludes** equipment, rental costs, participant support costs (Direct Client Assistance), and the portion of each subcontract in excess of \$35,000.

Using the Indirect Rate Documentation form in the application, you will calculate and request the indirect costs amount entered in your application's budget. Complete either the 15% de Minimis or federal rate request form and if using a federally negotiated rate upload a current copy of a current indirect costs agreement.

#### H. Organization Financial Information Form

This required form includes providing the fiscal agency's finance information and accounting practices. You will need the agency's fiscal year information, total revenue, federal expenditures as well as information on specific accounting practices. Applicants with total annual revenue of over \$750,000 will need to upload the most recent certified annual audit. You will also need to upload management letters and corrective actions if issued.

#### **APPLICATION CHECKLIST:**

(e-grants will not let the application be submitted if any of these are missing)

- Project Information form must be completed online
- VCET Information form must be completed online
- Narrative addressing questions listed above in B must be uploaded in Word doc
- Budget with calculations included completed online
- Multijurisdictional Entity Certification Requirements upload signed form
- Guidelines Manual Certification upload signed form
- Indirect Costs Rate Documentation Form (only if including indirect costs in budget)
- Organization Financial Information form

Note additional post-award requirements in Part 5.

# RFP Part 4: Application Review Process

This is a competitive application process. A review committee made up experience criminal justice professionals will read and rate applications using a 100-point scale. The reviewers will meet to discuss the strengths and weaknesses of each application and responsiveness to the RFP.

VCET applications will be scored using the following scale:

Partners & Staffing	30 points
Threat Assessment	20 points
Operational Plan	25 points
Budget Narrative	15 points
Budget Detail	10 points
TOTAL	100 points

A final staff review will consider geographic locations, coordination with other federal, state, and local funding and past grantee performance. Timeliness and completeness of past grant financial and progress reporting is also considered. The Commissioner of Public Safety will make the final funding decisions and award notification will be by mail and email to applicants.

# RFP Part 5: Post Award Requirements

- Pre Award Risk Assessment and Financial Review. In accordance with state and federal grant
  management policies it is required to consider a grant applicant's past performance before
  awarding subsequent grants to them. The necessary information for these is provided in the
  financial information form in the application.
- Minnesota's Commitment to Diversity and Inclusion in Procurement
   The State of Minnesota is committed to diversity and inclusion in its public procurement process. The goal is to ensure that those providing goods and services to the State are representative of our Minnesota communities and include businesses owned by minorities,

women, veterans, and those with substantial physical disabilities. Creating broader

opportunities for historically under-represented groups provides for additional options and greater competition in the marketplace, creates stronger relationships and engagement within our communities, and fosters economic development and equality.

To further this commitment, the Department of Administration operates a program for Minnesota-based small businesses owned by minorities, women, veterans, and those with substantial physical disabilities. For additional information on this program, or to determine eligibility, please call 651-296- 2600 or go to the OEP website.

- **Grant Contract Process.** After being selected for funding, OJP staff will work with the applicant to negotiate a final budget. The formal grant contract consists of the Grant Agreement, the Terms and Conditions, the Program Guidelines, as well as the work plan and budget. The Grant Agreement will be initiated, signed by grantee and OJP, and once fully executed it is then a legally binding agreement. Grant agreements not signed within 30 days of receipt may be canceled.
- Progress Reporting. Grantees will be required to submit regular narrative reports and data in a
  prescribed manner. Grantees receiving federal JAG funds will also submit reports directly to
  the Federal Bureau of Justice Assistance (BJA) using the Performance Measurement Tool
  (PMT).
- **Grant Payments.** This is a cost reimbursement grant. Grantees will only be paid for eligible expenses (after the grant contract is fully executed) that are incurred and are consistent with the negotiated budget.
- OJP Grant Manual. Grantees, grantee subgrants and contracts agree to follow the OJP Grant
  Manual as part of the application process. The manual is a resource for how our office
  manages grants and covers topics such as grant administration policies, program modification
  policies, general accounting requirements, etc. OJP Grant Manual
- Joint Powers Agreement (eligibility criteria 7). An executed JPA involving all law enforcement and prosecution partners must be in place for calendar year 2026. It should be scanned and uploaded in e-grants by January 1, 2026.
- Center for Task Force Training (CenTF). The VCET Board Chair, Commander and Team Leaders
  (if applicable) should <u>register</u> for the online CenTF training. Once registered, they will gain
  access to the following training modules:
  - VCET Board Chair and Commander complete Executive Leadership
  - Commander (and Team Leaders) complete Task Force Commander Leadership and
     Management
  - Commander (and Team Leaders) complete Safeguarding Privacy, Civil Rights, and Civil
     Liberties in Task Force Operations

Training certificates should be scanned and uploaded in e-grants by January 1, 2026.

# RIGHT OF CANCELLATION

The State reserves the right to cancel this solicitation if it is considered to be in its best interest. The State reserves the right to negotiate modifications to the application or to reject any and all applications received as a result of this Request for Proposals. The State does not intend to award a grant contract solely on the basis of any response made to this request, or pay for information solicited or obtained.